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June 10, 2020  
Agenda Item 10

June 10, 2020 (Agenda)

Contra Costa Local Agency Formation Commission  
651 Pine Street, Sixth Floor  
Martinez, CA 94553

**Proposed Update to Contra Costa LAFCO’s Legislative Platform**

Dear Members of the Commission:

Contra Costa LAFCO is a member of the California Association of Local Agency Formation Commissions (CALAFCO) which assists its member LAFCOs with educational, technical, and legislative resources.

The CALAFCO Board has Legislative Policies that are comprehensive and cover a range of issues including *LAFCO Purpose and Authority, LAFCO Organization, Agricultural and Open Space Protection, Orderly Growth, Service Delivery, Local Agency Effectiveness* and *Legislative Priorities*. CALAFCO’s Legislative Policies support legislation that enhances LAFCO’s authority to carry out the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 based on local conditions.

CALAFCO’s Legislative Policies also serve as a guide for its Legislative Committee, comprised of CALAFCO Board members and LAFCO staff from around the State. Commissioner McGill currently serves as a member of the CALAFCO Legislative Committee, which acts on behalf of the CALAFCO Board in developing and taking positions on legislation based on the Board’s legislative policies and priorities.

The CALAFCO Legislative Committee conducts an annual review of the CALAFCO Legislative Policies and makes recommendations to the Board regarding policy modifications. Subsequently, the CALAFCO Board reviews and amends its legislative policies as proposed by the CALAFCO Legislative Committee.

At their December 13, 2019 meeting, the CALAFCO Board added policy 4.6 (*Orderly Growth* section) as recommended by the Legislative Committee. The new policy recognizes potential fire events (and other catastrophic natural events related to climate such as flood, drought, etc.) when considering growth and service delivery issues (attached).

Contra Costa LAFCO has adopted the CALAFCO Legislative Policies as its own legislative platform. In conjunction with the recent updates to the CALAFCO Legislative Policies, it is timely that Contra Costa LAFCO adopt the updated legislative platform.

**RECOMMENDATION:** The Contra Costa LAFCO Policies & Procedures Committee recommends that the Commission adopt the updated CALAFCO Legislative Policies as the Commission’s legislative platform.

Respectfully submitted,  
*Don Blubaugh and Chuck Lewis*

Attachment – CALAFCO’s Legislative Policies with Amendments



# CALAFCO 2019 ~~2020~~ Legislative Policies

As adopted by the Board of Directors on ~~7-December, 2018~~ December 13, 2019

## 1. LAFCo Purpose and Authority

- 1.1. Support legislation which enhances LAFCo authority and powers to carry out the legislative findings and authority in Government Code §56000 et seq. and oppose legislation which diminishes LAFCo authority.
- 1.2. Support authority for each LAFCo to establish local policies to apply Government Code §56000 et seq. based on local needs and conditions, and oppose any limitations to that authority.
- 1.3. Oppose additional LAFCo responsibilities which require expansion of current local funding sources. Oppose unrelated responsibilities which dilute LAFCo ability to meet its primary mission.
- 1.4. Support alignment of responsibilities and authority of LAFCo and regional agencies which may have overlapping responsibilities in orderly growth, preservation, and service delivery, and oppose legislation or policies which create conflicts or hamper those responsibilities.
- 1.5. Oppose grants of special status to any individual agency or proposal to circumvent the LAFCo process.
- 1.6. Support individual commissioner responsibility that allows each commissioner to independently vote his or her conscience on issues affecting his or her own jurisdiction.

## 2. LAFCo Organization

- 2.1. Support the independence of LAFCo from local agencies.
- 2.2. Oppose the re-composition of any LAFCo to create special seats and recognize the importance of balanced representation provided by cities, the county, the public, and special districts in advancing the public interest.
- 2.3. Support representation of special districts on all LAFCos in counties with independent districts and oppose removal of special districts from any LAFCo.
- 2.4. Support communication and collaborative decision-making among neighboring LAFCos when growth pressures and multicounty agencies extend beyond a LAFCo's boundaries.

## 3. Agricultural and Open Space Protection

- 3.1. Support legislation which clarifies LAFCo authority to identify, encourage and ensure the preservation of agricultural and open space lands.
- 3.2. Encourage a consistent definition of agricultural and open space lands.
- 3.3. Support policies which encourage cities, counties and special districts to direct development away from all types of agricultural lands, including prime agricultural lands and open space lands.
- 3.4. Support policies and tools which protect all types of agricultural lands, including prime agricultural lands and open space lands.
- 3.5. Support the continuance of the Williamson Act and restoration of program funding through State subvention payments.

#### 4. Orderly Growth

- 4.1. Support the recognition and use of spheres of influence as a management tool to provide better planning of growth and development, and to preserve agricultural and open space lands.
- 4.2. Support recognition of LAFCo spheres of influence by other agencies involved in determining and developing long-term growth and infrastructure plans.
- 4.3. Support orderly boundaries of local agencies and the elimination of islands within the boundaries of agencies.
- 4.4. Support communication among cities, counties, and special districts through a collaborative process that resolves service, housing, land use, and fiscal issues, prior to application to LAFCo.
- 4.5. Support cooperation between counties and cities on decisions related to development within the city's designated sphere of influence.

**4.6. Support the recognition of extreme fire events and disaster preparedness when considering growth and service delivery issues.**

#### 5. Service Delivery and Local Agency Effectiveness

- 5.1. Support the use of LAFCo resources to review Regional Transportation Plans, including sustainable communities strategies and other growth plans to ensure reliable services, orderly growth, sustainable communities, and conformity with LAFCo's legislative mandates. Support efforts that enhance meaningful collaboration between LAFCos and regional planning agencies.
- 5.2. Support LAFCo authority as the preferred method of local governance. Support the availability of LAFCo tools which provide options for local governance and efficient service delivery, including the authority to impose conditions that assure a proposal's conformity with LAFCo's legislative mandates.
- 5.3. Support the creation or reorganization of local governments in a deliberative, open process which will fairly evaluate the proposed new or successor agency's long-term financial viability, governance structure and ability to efficiently deliver proposed services.
- 5.4. Support the availability of tools for LAFCo to insure equitable distribution of revenues to local government agencies consistent with their service delivery responsibilities.
- 5.5. Support collaborative efforts among agencies and LAFCOs that encourage opportunities for sharing of services, staff and facilities to provide more efficient and cost effective services. Support legislation which provides LAFCo with additional opportunities to encourage shared services.

## **~~2019~~ 2020 Legislative Priorities**

### **Primary Issues**

#### **Authority of LAFCo**

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- Support legislation that maintains or enhances LAFCo's authority to condition proposals to address any or all financial, growth, service delivery, and agricultural and open space preservation issues.
- Support legislation that maintains or enhances LAFCo's ability to make decisions regarding boundaries and formations, as well as to enact recommendations related to the delivery of services and the agencies providing them, including changes of organization and reorganizations.

#### **Agriculture and -Open Space Protection**

- Support policies, programs and legislation that recognize LAFCo's mission to protect and mitigate the loss of all types of agricultural lands, including prime agricultural lands and open space lands and that encourage other agencies to coordinate with local LAFCos on land preservation and orderly growth.
- Support efforts that encourage the creation of habitat conservation plans.

#### **Water Availability**

- Support policies, programs and legislation that promote an integrated approach to water availability and management.
- Promote adequate water supplies and infrastructure planning for current and planned growth as well as to support the sustainability of all types of agricultural lands, including prime agricultural lands and open space lands.
- Support policies that assist LAFCo in obtaining accurate and reliable water supply information to evaluate current and cumulative water demands for service expansions and boundary changes including impacts of expanding water company service areas on orderly growth, and the impacts of consolidation or dissolution of water companies providing services.

#### **Viability of Local Services**

- Support legislation that maintains or enhances LAFCo's ability to review and act to determine the efficient and sustainable delivery of local services and the financial viability of agencies providing those services to meet current and future needs, including those identified in regional planning efforts such as sustainable communities strategies.
- Support legislation which provides LAFCo and local communities with options for local governance and service delivery to ensure efficient, effective, and quality service delivery.
- Support efforts which provide tools to local agencies to address aging infrastructure, fiscal challenges, the maintenance of services, and services to disadvantaged communities.

## Issues of Interest

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### Housing

- Provision of territory and services to support housing plans consistent with regional land use plans and local LAFCo policies.

### Transportation

- Effects of Regional Transportation Plans and expansion of transportation systems on future urban growth and service delivery needs, and the ability of local agencies to provide those services.

### Flood Control

- The ability and effectiveness of local agencies to maintain and improve levees and protect current infrastructure.
- Carefully consider the value of uninhabited territory, and the impact to public safety of proposed annexation to urban areas of uninhabited territory which is at risk for flooding.
- Support legislation that includes assessment of agency viability in decisions involving new funds for levee repair and maintenance.
- Support efforts that encourage the creation of habitat conservation plans.

### Adequate Municipal Services in Inhabited Territory

- Expedited processes for inhabited annexations should be consistent with LAFCo law and be fiscally viable.
- To promote environmental justice for underserved inhabited communities, funding sources should be identified for extension of municipal services, including options for annexation of contiguous disadvantaged unincorporated communities.
- Support policies, programs, and legislation which would provide municipal services to disadvantaged communities.
- Promote the delivery of adequate, sustainable, efficient, and effective levels of service through periodic updates of Municipal Service reviews, Spheres of Influence, and other studies.